Vote No. 544

October 27, 1995, 6:50 p.m. Page S-16026 Temp. Record

## **BALANCED BUDGET RECONCILIATION/Debate Time Extension**

SUBJECT: Balanced Budget Reconciliation Act of 1995 . . . S. 1357. Exon motion to waive section 313(b)(1)(A) of the Budget Act for the consideration of the Byrd/Dorgan amendment No. 2942.

## **ACTION: MOTION REJECTED, 47-52**

**SYNOPSIS:** As reported, S. 1357, the Balanced Budget Reconciliation Act of 1995, will result in a balanced budget in seven years, as scored by the Congressional Budget Office (CBO). The bill will also provide a \$245 billion middle-class tax cut, \$141.4 billion of which will be to provide a \$500 per child tax credit.

The Byrd/Dorgan amendment would amend the Budget Act to permit in the Senate 50 hours of debate on a reconciliation bill (instead of 20 hours) and to permit in the Senate 20 hours of debate on a conference report to a reconciliation bill (instead of 10 hours).

The amendment was offered after all debate time had expired. However, by unanimous consent, 1 minute of debate was allowed on the amendment. Following debate, Senator Domenici raised the point of order that the Byrd amendment violated the Byrd Rule (section 313(b)(1)(A)) of the Budget Act. Senator Exon then moved to waive that section for the consideration of the Byrd amendment.

NOTE: A three-fifths majority (60) vote of the Senate is required to waive section 313(b)(1)(A) of the Budget Act. Following the failure of the motion to waive, the point of order was upheld and the amendment thus fell.

## **Those favoring** the motion to waive contended:

We know of no legal or constitutional reason why the Senate has to pass a reconciliation bill. It may have some budgetary consequences if it does not. However, if it is going to proceed, it should proceed with due deliberation. A bill of this magnitude cannot be properly considered in a 20-hour timeframe. When we first devised the reconciliation procedure we never imagined that it would be used to bring together disparate pieces of major legislation into one omnibus bill on which debate would be limited. We

(See other side)

<b>YEAS</b> (47)			NAYS (52)			NOT VOTING (0)	
Republicans	<b>Democrats</b> (46 or 100%)		Republicans (52 or 98%)		Democrats (0 or 0%)	Republicans	Democrats (0)
(1 or 2%)						(0)	
Jeffords	Akaka Baucus Biden Bingaman Boxer Bradley Breaux Bryan Bumpers Byrd Conrad Daschle Dodd Dorgan Exon Feingold Feinstein Ford Glenn Graham Harkin Heflin Hollings	Inouye Johnston Kennedy Kerrey Kerry Kohl Lautenberg Leahy Levin Lieberman Mikulski Moseley-Braun Moynihan Murray Nunn Pell Pryor Reid Robb Rockefeller Sarbanes Simon Wellstone	Abraham Ashcroft Bennett Bond Brown Burns Campbell Chafee Coats Cochran Cohen Coverdell Craig D'Amato DeWine Dole Domenici Faircloth Frist Gorton Gramm Grams Grassley Gregg Hatch Hatfield	Helms Hutchison Inhofe Kassebaum Kempthorne Kyl Lott Lugar Mack McCain McConnell Murkowski Nickles Pressler Roth Santorum Shelby Simpson Smith Snowe Specter Stevens Thomas Thompson Thurmond Warner		EXPLANAT 1—Official 1 2—Necessar 3—Illness 4—Other  SYMBOLS: AY—Annou AN—Annou PY—Paired PN—Paired	nced Yea nced Nay Yea

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think back to the Civil Rights Bill of 1964, which took 103 days to consider in the Senate. In some ways, this bill is even more historic, but it is being disposed of with 1 minute of debate per amendment after only 20 hours of debate in total on the bill. Cloture is nothing compared with this limitation. We hope Senators will consider the damage that is being done to this deliberative body by this tight limit on debate, if not on this amendment, at least in the future.

## **Those opposing** the motion to waive contended:

We are not considering this bill in a 20-hour timeframe. The main provisions of this reconciliation bill have been under development and have been the subject of intensive debate this year. Some of the provisions have been debated for years and even decades. Most of the amendments that we are voting on have in fact been debated, offered, and defeated on previous measures. The truth is that all an extension of time would do is introduce even more delay into the process. The reason for enacting time limits in the first place was the understanding that either party may be tempted to engage in delaying tactics to prevent ever reaching a final vote on legislation to make major changes in the Federal Government's tax-and-spending policies. Sometimes even the Senate should stick to the point and take action. It is for that reason, of course, that the Byrd rule was enacted. It is with some reluctance that we must note for the Senator that his amendment violates the very rule which he prevailed upon the Senate to enact. We agree with that rule, and must therefore oppose this amendment.